# Are Evaluations Truly Informing Programming or is it the Other Way Around?

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# The Promise and the Paradox

Evaluations are widely regarded as essential tools for understanding the efficacy of problem solving endeavors. They promise to provide critical insights into what works, what doesn't, and why. But as they become increasingly embedded in institutional practices, a paradox emerges: Are evaluations truly informing programming, or are they merely validating decisions already made? This question cuts to the core of how problem solving endeavors are conceptualized and implemented, challenging the ecosystem to reflect on the true value of its evaluative practices.



## The Feedback Loop That Isn't

In theory, evaluations should serve as a dynamic feedback loop—guiding, refining, and improving programmatic decisions. However, a growing concern is that the relationship between such endeavors that seek to solve problems and evaluations is frequently inverted, with the needs and priorities of programs shaping the scope and focus of evaluations rather than the other way around.

The World Bank has highlighted this disconnect, noting that while 80% of development programs include evaluations, less than half of these evaluations systematically inform program design or policy adjustments<sup>1</sup>. This statistic spotlights the gap between the generation of evaluation findings and their application in the real world.

### **Evaluation Insights Lost in Translation**

One of the most significant challenges in leveraging evaluations is the difficulty in translating complex, nuanced findings into actionable recommendations. Evaluators often produce data-rich reports that are valuable in theory but challenging for intervention implementers to interpret and apply. This complexity can lead to a disconnect, where evaluation findings are either misunderstood or ignored altogether.

Additionally, organizational inertia—rooted in resistance to change, lack of capacity, and the pressure to deliver quick results—further hinders the integration of evaluation insights<sup>2</sup>. These systemic issues create an environment where evaluations are seen more as a compliance exercise than a meaningful tool for continuous improvement.

World Bank. (2020). *Making Monitoring and Evaluation Systems Work: A Capacity Development Toolkit*. World Bank Publications<sup>1</sup>.

Jones, H. (2011). *Taking Responsibility for Complexity: How Implementation Can Achieve Results in the Face of Complex Problems*. ODI Working Paper 330<sup>2</sup>.



#### Pressure for Quick Results and The Tyranny of Outputs

Problem solving endeavors such as development programmes are often under intense pressure to deliver visible results quickly, which can shift the focus from meaningful, long-term outcomes to more easily quantifiable outputs. For example, a study by the Overseas Development Institute (ODI) found that evaluations are frequently conducted as part of a compliance routine, with limited follow-up on how findings are integrated into intervention design or implementation strategies<sup>3</sup>.

This approach reduces evaluations to box-ticking exercises. The emphasis on rapid results often distorts the true purpose of evaluations, leading to the amplification of successes and the minimization or outright ignoring of challenges. This selective use of data creates a skewed narrative of intervention effectiveness, ultimately undermining the value of evaluations as tools for genuine improvement.

#### **Barriers and The Culture of Compliance**

Beyond the immediate pressures of delivering quick results, deeper organizational and systemic barriers contribute to the underutilization of evaluations. The absence of a robust feedback loop within many organizations means that while evaluations are conducted, the insights they generate often fail to reach the program teams who can implement changes<sup>4</sup>. This lack of communication and follow-through diminishes the potential impact of evaluations, resulting in programs that continue to operate without fully benefiting from the knowledge gained through evaluative processes.

Furthermore, evaluations are sometimes commissioned with the primary goal of satisfying donor requirements, rather than genuinely seeking to improve program effectiveness. This compliance-driven approach often results in evaluations that are not fully aligned with the needs of program implementers, leading to findings that are either too broad to be actionable or too narrow to be relevant. The misalignment between evaluation scope and program needs exacerbates the disconnect between evaluation findings and their application, further entrenching the status quo rather than challenging it.

Overseas Development Institute. (2019). *Closing the Gap: How Monitoring and Evaluation Systems Can Better Support Learning and Adaptation in Development Programs*. ODI Report<sup>3</sup>.

Stern, E., Stame, N., Mayne, J., Forss, K., Davies, R., & Befani, B. (2012). *Broadening the Range of Designs and Methods for Impact Evaluations*. Department for International Development (DFID)<sup>4</sup>.



#### When Evaluations Drive Change

Despite these challenges, there are success stories where evaluations have led to significant programmatic changes. The International Rescue Committee (IRC), for example, used insights from evaluations to restructure its economic recovery programs in post-conflict settings, leading to improved outcomes for beneficiaries<sup>5</sup>. In another instance, an evaluation of a large-scale literacy program in South Asia revealed that while enrollment numbers were high, student learning outcomes were lagging. This prompted a redesign of the program, with a greater emphasis on teacher training and curriculum development, ultimately resulting in significant improvements in student performance<sup>6</sup>.

These cases highlight the potential for evaluations to drive meaningful change when they are effectively utilized. However, they also underscore the need for evaluations to be more than just an afterthought or a compliance requirement—they must be integral to the programmatic process from the outset.

#### **True Dexterity With Programming**

Organizations must create stronger feedback mechanisms, foster a culture of learning and adaptation, and ensure that evaluations are designed with the needs of program implementers in mind. One approach is developmental evaluation, a methodology that integrates evaluative thinking into the program development process from the beginning. This approach allows for real-time feedback and adaptation, helping programs evolve in response to emerging challenges and opportunities<sup>7</sup>.

Additionally, investing in the capacity of program staff to understand and use evaluation findings is crucial. This includes training in data interpretation, critical thinking, and adaptive management, as well as creating spaces within organizations for reflection and learning. This way, organizations can ensure that evaluations become a more integral part of the decision-making process.

International Rescue Committee. (2021). *Economic Recovery in Post-Conflict Settings: Lessons Learned from Evaluations*. IRC Case Study Series<sup>5</sup>.

Patton, M. Q. (2011). *Developmental Evaluation: Applying Complexity Concepts to Enhance Innovation and Use*. Guilford Press<sup>6</sup>.

Patton, M. Q. (2011). *Developmental Evaluation: Applying Complexity Concepts to Enhance Innovation and Use*. Guilford Press<sup>7</sup>.



With recourse, leaders of industries, backstoppers and funding agencies have a crucial role to play in promoting the use of evaluation as it would encourage institutions to take a more reflective and adaptive approach to their work. This includes providing flexible support such as funding that allows for program adjustments based on evaluation findings and supporting the development of institutional capacity to integrate evaluations into decision-making.

#### **Evaluations as Catalysts for Realizing Longstanding Positive Outcomes**

The question of whether evaluations truly inform interventions is complex, with no easy answers. However, addressing the barriers to the use of evaluation findings and fostering a culture of learning and adaptation can aid the efforts of organizations in ensuring that evaluations fulfill their intended purpose: to improve the effectiveness and impact of development interventions and serve as a point of learning. The potential for evaluations to drive meaningful change is immense, but realizing this potential requires a commitment to making evaluations a central part of the programmatic process, rather than a peripheral exercise. In the words of Michael Quinn Patton, Evaluation is an activity. Evaluative thinking is a way of doing business.